

Message Text

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ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 L-02 CU-02 SCA-01 SS-15 CIAE-00

PM-03 INR-07 ACDA-05 NSAE-00 PA-01 PRS-01 SP-02

USIA-06 TRSE-00 SAJ-01 DODE-00 NSC-05 /074 W

----- 059062

R 171750Z APR 75

FM USMISSION GENEVA

TO SECSTATE WASHDC 2183

INFO AMEMBASSY MOSCOW

USNATO 3058

C O N F I D E N T I A L GENEVA 2696

E.O. 11652: GDS

TAGS: CSCE, PFOR, XG

SUBJECT: CSCE: HUMAN CONTACTS -- TRAVEL

REF: A. GENEVA 2452 B. STATE 86451

1. NATO CAUCUS APRIL 16 RAISED NO OBJECTION TO EARLY
INFORMAL TRANSMISSION TO SOVIETS OF NEW EC-NINE DRAFT OF
TRAVEL TEXT, AS A FURTHER MOVE TOWARD COMPROMISE ON THIS
ISSUE. SOME OF THE NEW ELEMENTS IN THE TEXT WERE HINTED
AT IN INFORMAL MEETING WITH SOVIETS ON SAME DAY, AND WE
EXPECT THEY WILL BE GIVEN THE FULL TEXT ON APRIL 17.
TEXT IS AS FOLLOWS: BEGIN TEXT
--THE PARTICIPATING STATES WILL FACILITATE WIDER TRAVEL BY
THEIR CITIZENS FOR PERSONAL OR PROFESSIONAL REASONS AND TO
THIS END THEY INTEND IN PARTICULAR:
-----GRADUALLY TO SIMPLIFY, WHERE NECESSARY, AND TO
ADMINISTER FLEXIBLY THE PROCEDURES FOR EXIT AND ENTRY IN
SUCH A WAY AS TO FACILITATE TRAVEL AMONG ALL THE
PARTICIPATING STATES;
-----TO ACCORD TO CITIZENS FROM THE OTHER PARTICIPATING
STATES WIDER FACILITIES FOR TRAVEL ON THEIR TERRITORY
WITH DUE REGARD TO SECURITY REQUIREMENTS.
--THEY WILL ENDEAVOUR GRADUALLY TO LOWER, WHERE NECESSARY,
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THE FEES FOR VISAS AND OFFICIAL TRAVEL DOCUMENTS.

--THE ABOVE WILL APPLY BOTH TO INDIVIDUAL TRAVEL BY CITIZENS FROM ONE PARTICIPATING STATE TO ANOTHER PARTICIPATING STATE AS WELL AS TO GROUP TRAVEL INCLUDING UNDER THE LATTER HEADING TRAVEL BY MEMBERS OF ORGANISATIONS REPRESENTING DIFFERENT TYPES OF ACTIVITY AND CATEGORIES OF SOCIETY. END TEXT

2. WITH REGARD TO INSTRUCTIONS CONTAINED REFTEL B, WE WOULD PREFER NOT REPEAT NOT TO RAISE FURTHER PROBLEMS WITH PARA 5 AT THIS TIME, SINCE SOVIETS WOULD UNDOUBTEDLY ACCUSE US OF RAISING NEW ISSUES IN PARA 5 AFTER THEY HAD AGREED TO DROP REFERENCE TO TRADE UNIONS AND GROUPS OF WORKERS (REFTEL A). WE HAVE POINTED OUT TO THE NATO CAUCUS OUR CONCERN ABOUT "NON-GOVERNMENTAL" AND SUGGESTED THE POSSIBLE SUBSTITUTION OF "INTERESTED." WE NOTE THIS PROBLEM HAS BEEN AVOIDED IN THE EC-NINE DRAFT, AND WOULD PREFER TO LET THE ALLIES TAKE THE LEAD IN BRINGING SOVIET TEXT FOR PARA 5 CLOSER TO WESTERN VIEWS. IN ANY CASE, WE BELIEVE INCLUSION OF WORD "INTERESTED" MAY NOW BE SUPERFLUOUS. SINCE TEXT ONLY SPEAKS OF "FACILITATING" TRAVEL, INITIATIVE FOR TRAVEL MUST BE TAKEN BY PERSONS OR GROUPS THEMSELVES, WHICH ARE THEREFORE BY DEFINITION "INTERESTED." WE WILL SEEK BETTER DEFINITION OF TERM "SOCIAL" ORGANIZATIONS AND REPORT ON THIS SUBJECT BY SEPTTEL.DALE

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